

Message Text

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ACTION EB-07

INFO OCT-01 AF-06 ARA-06 EUR-12 EA-06 NEA-10 ISO-00 L-03

H-02 SSO-00 NSCE-00 INRE-00 USIE-00 CAB-02 CIAE-00

COME-00 DODE-00 DOTE-00 INR-07 NSAE-00 FAA-00 PA-01

PRS-01 SP-02 SS-15 NSC-05 OIC-02 IO-10 TRSE-00 STR-04

FRB-03 CIEP-01 CEA-01 /107 W
----- 086106

O R 181752Z JUN 75

FM AMEMBASSY LONDON

TO SECSTATE WASHDC IMMEDIATE 2114

AMEMBASSY ACCRA IMMEDIATE

INFO AMEMBASSY OTTAWA

AMCONSUL MONTREAL

AMEMBASSY BERN

AMEMBASSY PARIS

AMEMBASSY THE HAGUE

AMEMBASSY STOCKHOLM

AMEMBASSY OSLO

AMEMBASSY NAIROBI

AMEMBASSY KINSHASA

AMEMBASSY KHARTOUM

AMEMBASSY LAGOS

AMEMBASSY DAKAR

AMEMBASSY BOGOTA

AMEMBASSY SAN JOSE

AMEMBASSY SANTIAGO

AMEMBASSY GUATEMALA

AMEMBASSY BUENOS AIRES

AMEMBASSY BRASILIA

AMEMBASSY MEXICO

AMEMBASSY MONTEVIDEO

AMEMBASSY JAKARTA

AMEMBASSY TOKYO

AMEMBASSY CANBERRA

AMEMBASSY WELLINGTON

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AMEMBASSY NEW DELHI

AMEMBASSY DOHA
AMEMBASSY CAIRO
AMEMBASSY TUNIS
AMEMBASSY BEIRUT
AMCONSUL MELBOURNE
AMEMBASSY MOSCOW

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DEPARTMENT FOR EB/OA, MR. STYLES

E.O. 11652: N/A

TAGS: PORC, EAIR, ICAO

SUBJ: ICAO DIPLOMATIC CONFERENCE ON REVISION OF THE HAGUE
PROTOCOL TO WARSAW CONVENTION

REF: (A) LONDON 9264 (NOTAL); (B) ACCRA 3826 NOTAL

1. US, NORWEGIAN AND UK REPS MET MONDAY LUNCH TO REVIEW US THREE-POINT PROPOSAL AND POSSIBILITIES FOR INFORMAL DRAFTING SESSION TO PRODUCE CO-SPONSORED DOCUMENT FOR CIRCULATION TO STATES IN ADVANCE OF SEPTEMBER CONFERENCE. THERE APPEARS TO BE A CONSENSUS AMONG EUROPEANS THAT GUATEMALA GOLD FRANC CLAUSE MUST BE CHANGED, THAT CARGO PROBLEM SHOULD ALSO BE DEALT WITH, THAT THE SEPTEMBER CONFERENCE IS IDEAL TIME TO TRY FOR CHANGE, AND THAT BEST WAY TO SEEK CHANGE IS BROADLY-SPONSORED PROPOSAL CIRCULATED AS MUCH IN ADVANCE OF SEPTEMBER CONFERENCE AS POSSIBLE. THERE IS CONCERN THAT SOME LDCS AND EAST EUROPEAN BLOC WILL OPPOSE ANY CONSIDERATION OF GUATEMALA. ALSO, POSITION OF FRANCE REGARDING GUATEMALA CHANGE IS UNCLEAR AT THIS STAGE, BUT THERE ARE REPORTS THAT AS SUBSTANTIVE MATTER CHANGE OF POINCARÉ FRANCS INTO SDRS WOULD NOT POSE DIFFICULTIES. THERE IS SUBSTANTIAL RESISTANCE AMONG SOME EUROPEANS TO WORKING UP A CO-SPONSORED TEXT AROUND TIME OF INTRA-EUROPEAN MEETING JUNE 25-26. THEY FEEL EUROPEANS MUST FULLY COORDINATE THEIR OWN POSITIONS BEFORE MEETING WITH OUTSIDERS. AS A CONSEQUENCE, NO REPEAT NO, DRAFTING SESSION IS SCHEDULED. VIEW IS US HAS DONE ENOUGH FOR LIMITED OFFICIAL USE

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THE PRESENT, WHICH HAS BEEN APPRECIATED, BUT SHOULD NOW WAIT FOR DEVELOPMENTS. FACT THAT US HAS TAKEN ACTIVE LEADERSHIP IN RECENT AIR LAW CONVENTIONS COUNSELS MODERATION IN PRESSING PROPOSALS FOR SEPTEMBER CONFERENCE ALONE. US REPS (WILLIS, CLAPPIN) AGREED ON DESIRABILITY OF GROUP OF COUNTRIES AND NOT US ALONE ADVANCING PROPOSALS. WE EXPLAINED THAT IT WAS OUR OBJECTIVE FROM BEGINNING AND, IN ABSENCE OF ANYONE ELSE TAKING INITIATIV

SOLE PURPOSE OF ADVANCING THREE-POINT OUTLINE OF PROPOSAL
WHEN WE DID WAS TO GENERATE ACTION BEFORE IT WAS TOO LATE
TO ADVANCE ANYTHING AT ALL.

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FRB-03 CIEP-01 CEA-01 /107 W
----- 086036

O R 181752Z JUN 75

FM AMEMBASSY LONDON

TO SECSTATE WASHDC IMMEDIATE 2115

AMEMBASSY ACCRA IMMEDIATE

INFO AMEMBASSY OTTAWA

AMCONSUL MONTREAL

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DEPT FOR EB/OA,

2. SOMEWHAT INCONSISTENT WITH ABOVE, UK/NORWAY REPS
RECOMMENDED WILLIS BRIEF SELECTED AFRICAN CAPITALS ABOUT
PROPOSAL IN EFFORT TO GENERATE LDC SUPPORT. WE CONCLUDE
FROM THIS THAT THEY ARE GENUINELY INTERESTED IN
MODIFYING GUATEMALA BUT FEEL FIRST OBJECTIVE IS TO TAKE
TIME TO SORT OUT INTRA-EUROPEAN DIFFERENCES BEFORE FACING
OUTSIDERS.

3. NEXT DAY ARNOLD KEAN CALLED WILLIS TO INDICATE UK
MIGHT HOST INFORMAL DRAFTING MEETING JULY 21-22, WITH SOME
EUROPEANS AND PERHAPS UP TO 10 LDCS WHO EXPRESSED INTER-
EST. THIS IS NOT, HOWEVER, DEFINITE. IN THIS RESPECT HE
ASKED WILLIS TO SOUND OUT SOME OF THE COUNTRIES HE WILL
BE STOPPING AT (NIGERIA, ZAIRE, KENYA, EGYPT). HE ALSO
ADDED GHANA AS POSSIBLY SOUND CANDIDATE FOR UK MEETING
(SEE SEPTTEL AND REFTTEL). WILLIS INDICATED GHANA WAS NOT
ON HIS TRAVEL SCHEDULE BUT A SHORT STOP-OVER MIGHT BE
ARRANGED AND HE WOULD CHECK WITH EMBASSY ACCRA ABOUT
RAISING SUBJECT WITH GHANA (REFTTEL A). IN VIEW OF REFTTEL
B, HOWEVER, WILLIS DOES NOT INTEND ANY MEETING WITH
GHANIAN OFFICIALS. WILLIS INDICATED HE MAY POSSIBLY BE
PASSING THROUGH LONDON ON RETURN TO STATES ABOUT TIME OF
MEETING DATES, BUT THIS DEPENDS ON WHETHER HE TAKES
ONE WEEK OF LEAVE DURING COURSE OF AFRICAN TRIP. THIS
HAS BEEN TENTATIVELY PLANNED, BUT DEPENDS ON EVENTS.

4. ON HAGUE'S CARGO REVISION, UK AND NORWAY REPS BOTH
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INDICATED THEY OPPOSED ANY CHANGE TO HAGUE CARGO LIABILITY SYSTEM ADOPTED BY ICAO LEGAL COMMITTEE LAST OCTOBER. THEY WANT MONTREAL CONFERENCE TO AGREE TO DOCUMENTATION CHANGES AND RAISE THE LIMITS "MODERATELY", AND NOTHING MORE. WITH EACH PASSING DAY, PROSPECTS FOR SUCCESSFUL CONFERENCE AT MONTREAL IN SEPTEMBER SEEM TO GROW DARKER.

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